RECEIVED FEDERAL ELECTION COMMISSION

FEDERAL ELECTION COMMISSION 2009 OCT 20 AM 10: 39

In the matter of:

Edward St. John

OFFICE OF GENERAL COUNSEL

Lawrence Maykrantz

Robert Becker Jeffrey Gish Stanley Meros

MUR (223

H. Richard Williamson

Gerard Wit

St. John Properties, Inc. Steele for Maryland, Inc. Maryland Republican State

Central Committee

COMPLAINT

1. Citizens for Responsibility and Ethics in Washington ("CREW"), Melanic Sloan and Anne Weismann bring this complaint before the Federal Election Commission ("FEC") seeking an immediate investigation and enforcement action against Edward St. John, Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson, Gerard Wit, St. John Properties, Inc., Steele for Maryland, Inc. and the Maryland Republican State Central Committee for direct and serious violations of the Federal Election Campaign Act ("FECA").

Complainants

- 2. Complainant CREW is a non-profit corporation, organized under section 501(c)(3) of the Internal Revenue Code. CREW is committed to protecting the right of citizens to be informed about the activities of government officials and to ensuring the integrity of government officials. CREW is dedicated to empowering citizens to have an influential voice in government decisions and in the governmental decision-making process. CREW uses a combination of research, litigation, and advocacy to advance its mission.
- 3. In furtherance of its mission, CREW seeks to expose unethical and illegal conduct of those involved in government. One way CREW does this is by educating

citizens regarding the integrity of the electoral process and our system of government. Toward this end, CREW monitors the campaign finance activities of those who run for federal office and publicizes those who violate federal campaign finance laws.

Through its website, press releases and other methods of distribution, CREW also files complaints with the FEC when it discovers violations of the PECA. Fublicizing campaign tinance violators and filing complaints with the FEC seaves CREW's mission of keeping the public informed about instividuals and certities who violate campaign finance laws and deterring future violations of campaign finance law.

- 4. In order to assess whether an individual, candidate, political committee or other regulated entity is complying with federal campaign finance law, CREW needs the information contained in receipts and disbursements reports that political committees must file pursuant to the FECA, 2 U.S.C. § 434(a)(2); 11 C.F.R. § 104.1. CREW is hindered in its programmatic activity when an individual, candidate, political committee or other regulated entity fails to disclose campaign finance information in reports of exceipts and disbursements required by the FECA.
- 5. CREW relies on the FEC's prepar administration of the FECA's repeating requirements because the FECA-mandated reports of receipts and disbursements are the only source of information CREW can use to determine if a candidate, political committee or other regulated entity is complying with the FECA. The proper administration of the FECA's reporting requirements includes mandating that all reports of receipts and disbursements required by the FECA are properly and timely filed with the FEC. CREW is hindered in its programmatic activity when the FEC fails to properly administer the FECA's reporting requirements.
- 6. Complainant Melanie Sloan is the executive director of Citizens for Responsibility and Ethics in Washington, a citizen of the United States and a registered voter and serident of the District of Columbia. Arms Weismann is a citizen of the

United States and a registered voter and resident of the State of Maryland. As registered voters, Ms. Sloan and Ms. Weismann are entitled to receive information contained in reports of receipts and disbursements required by the FECA, 2 U.S.C. § 434(a)(2); 11 C.F.R. § 104.1. Ms. Sloan and Ms. Weismann are harmed when a candidate, political committee or other regulated entity fails to report campaign finance activity as required by the FECA. See FEC w. Akiss, 524 U.S. 11, 19 (1998), geotima Buckley v. Valso, 424 U.S. 1, 66-67 (1976) (political committees must disclose contributors and disbursements to help voters understand who provides which candidates with financial support). Ms. Sloan and Ms. Weismann are further harmed when the FEC fails to properly administer the FECA's reporting requirements, limiting their ability to review campaign finance information.

Respondents

7. Edward St. John is the Chief Executive Officer of St. John Properties, Inc.

Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson and Gerard Wit are all Vice Presidents of St. John Properties, Inc. Steele for Maryland, Inc. is the principal compaign committee of Michael Steele, who was the Republican candidate for U.S. Senater from the State of Maryland in 2006, and, as such, is subject to the jurisdiction of the FEC. 2 U.S.C. § 431(5). The Maryland Republican State Central Committee is a state committee as defined by FECA, 2 U.S.C. § 431(15), and, as such, is subject to the jurisdiction of the FEC.

Factual Allegations

8. On June 13, 2008, Maryland State Prosecutor Robert Rohrbaugh announced Edward St. John had agreed to pay a civil penalty of \$55,000 for eleven separate violations of Section 13-602(a)(5) of the Maryland Election Law Article. Press Release of Office of the State Prosecutor, Edward St. John Charged Civilly with Campaign Finance Violations, June 13, 2008 (attached as Exhibit A). Sestian 13-602(a)(5) makes it illegal

for a person to pay a Maryland campaign finance entity in a name other than the person's name. Compare Section 13-602(a)(5) with 2 U.S.C. § 441f. According to the affidavit of Special Agent Shanna Hajdun of the Office of the State Prosecutor, attached hereto as Exhibit B, on or about May 11, 2006, St. John Properties Vice Presidents Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson and Gerard Wit each veste charks in amounts between \$2,500 and \$3,500 to Friends of Martin O'Malley, a Maryland campaign finance entity, at the request of Edward St. John. The checks were written with the expectation Edward St. John would reimburse the contributors with the corporate funds of St. John Properties, Inc. In February 2007, Edward St. John, in his capacity as Chief Executive Officer of St. John Properties, Inc., did indeed reimburse the contributors for their contributions to Friends of Martin O'Malley when he authorized the payment of year-end bonuses by St. John Properties, Inc. to Vice Presidents Maykrantz, Becker, Gish, Meros, Williamson and Wit.

- 9. Between October 13, 2006 and November 28, 2006, St. John Properties
 Vice Presidents Lawrence Maykrantz, Robert Becker, Jeffréy Gish, Stanley Meros and H.
 Richard Williamson each wrote whenks in amounts between \$1,000 and \$2,000 to Friends
 of Jim Smith, a Maryland campaign finance entity, at the request of Edward St. John. The
 checks were written with the expectation Edward St. John would reimburse the
 contributors with the corporate funds of St. John Properties, Inc. In February 2007,
 Edward St. John, in his capacity as Chief Executive Officer of St. John Properties, Inc.,
 did indeed reimburse the contributors for their contributions to Friends of Jim Smith when
 he authorized the payment of year-end bonuses by St. John Properties, Inc. to Vice
 Presidents Maykrantz, Becker, Gish, Meros and Williamson. Maryland v. Edward St.
 John, Affidavit in Support of Civil Citation, June 12, 2008 (attached as Exhibit B).
- 10. Between October 31, 2005 and November 2, 2006 at exactly the same time they were making reimburged contributions to Friends of Jim Smith St. John View

Presidents Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson and Gerard Wit each also contributed \$10,000 to the Maryland Republican State Central Committee. Maryland Republican State Central Committee, FEC Schedule A, filed December 6, 2006 (attached as Exhibit C). None of the St. John Properties vice presidents had ever previously made a contribution in any amount to the Maryland Republican State Committee. On information ami belief, each of the \$10,600 contributions to the Maryland Republican State Central Committee wase made at the request of Edward St. John and with the expectation that Edward St. John would reimburse the contributors with the corporate funds of St. John Properties, Inc. Further, on information and belief, Edward St. John, in his capacity as Chief Executive Officer of St. John Properties, Inc., did indeed reimburse the contributors for their contributions to the Maryland Republican State Central Committee when he authorized the payment of year-end bonuses by St. John Properties, Inc. to Vice Presidents Maykrantz, Becker, Gish, Merox, Williamson and Wit in February 2007.

11. On February 28, 2006, St. John Vice Presidents Lawrence Maykrantz, Robert Becker and Garari Wit each also made two contributions of \$262.50 to Steele for Maryland, Inc. Maryland Republican State Central Committee, FEC Schedule A. filed April 14, 2006 (attached as Exhibit D). On information and belief, each of the six \$262.50 contributions to Steele for Maryland, Inc. were made at the request of Edward St. John and with the expectation that Edward St. John would reimburse the contributors with the corporate funds of St. John Properties, Inc. Further, on information and belief, Edward St. John, in his capacity as Chief Executive Officer of St. John Properties, Inc., did indeed reimburse the contributors for their contributions to Steele for Maryland, Inc. when he authorized the payment of year-end bonuses by St. John Properties, Inc. to Vice Presidents Maykrantz, Becker and Wit in February 2007.

COUNT I

- 12. FECA and FEC regulations prohibit the making of a contribution in the name of a person other than the true source of the contribution. In addition, FECA and FEC regulations prohibit a person from knowingly permitting his name to be used to effect such a contribution and prohibit a person from knowingly accepting a contribution made by one person in the name of another person. 2 U.S.C. § 441f; 11 C.F.R. § 110.4(b)(1)(i).
- 13. By reimbursing employees for contributions made to the Maryland Republican State Central Committee and Steele for Maryland, Inc., Edward St. John, Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson, Gerard Wit, St. John Properties, Inc., Steele for Maryland, Inc. and the Maryland Republican State Central Committee all violated 2 U.S.C. § 441f and 11 C.F.R. § 110.4(b)(1)(i).

COUNT II

- 14. FECA and FEC regulations both prohibit corporations from making contributions in connection with federal elections, including contributions to candidates for the U.S. Senate and, with certain exceptions not relevant here, contributions to state party committees. In addition, both FECA and FEC regulations prohibit any candidate or political committee from knowingly accepting such prohibited corporate contributions.

 2 U.S.C. § 441b(a) and 11 C.F.R. §§ 114.2(a)&(d).
- 15. By reimbursing employees with corporate funds for contributions made to the Maryland Republican State Central Committee and Steele for Maryland, Inc., Edward St. John, Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, H. Richard Williamson, Gerard Wit, St. John Puppenties, Inc., State for Maryland, Inc. and the

Maryland Republican State Central Committe all violated 2 U.S.C. § 441b(a) and 11 C.F.R. §§ 114.2(a)&(d).

CONCLUSION

WHEREFORE, Citizens for Responsibility and Ethics in Washington, Melanie Sloan and Anne Weismann request that the Federal Election Commission conduct an investigation into these allegations, declare the responsions to have violeted the Federal Election Campaign Act and applicable FEC regulations, impose sanctions appropriate to these violations and take such further action as may be appropriate, including referring this case to the Justice Department for investigation of any violations of 2 U.S.C. §§ 441b(a) & 441f.

Melanie Sloan
Executive Director

Citizens for Responsibility and Ethics in Washington

1400 Eye Street, N.W.

Suite 450

Washington, DC 20005

(202) 408-5565 (phone)

(202) 588-5020 (fax)

Verification

Citizens for Responsibility and Ethics in Washington and Melanie Sloan hereby verify that the statements made in the attached Complaint are, upon information and belief, true.

Sworn pursuant to 18 U.S.C. § 1001.

Melanie Sloan

Sworn to and subscribed before me this 20th day of October, 2009.

Money Public

NACMI SELIGMAN STEINER NOTARY PUBLIC DISTRICT OF COLUMBIA My Commission Expires June 30, 2011

EXHIBIT A

STATE OF MARYLAND

ROBERT A. ROHABAUGH STATE PROSECUTOR



Hertplun Pluzs Suite 410 300 East Joppa Road Townson, MD 21288-3152

Talaphone (410) 321-2967 1 (800) 685-4050 Fax (410) 321-3851

For Immediate Release

June 13, 2008

Edward St. John Charged Civilly with Campaign Finance Violations

The State Prosecutor announced today that Edward St. John, the owner of St. John Properties, Inc. has been charged in eleven (11) civil citations with making campaign contributions in excess of the statutory limitations through third parties who were then reimbursed for these montributions. Making cantributions through third parties who were then expect to be reimbursed violates section 13-402(a)(5) of the Election Law Arcicle. Mr. St. John has agreed to pay the maximum fine of \$5,000 for each officient or a total of \$55,000. In addition to the fine, Mr. St. John will contribute another \$55,000 to "College Bound", a non-profit organization which assists underprivileged children in Baltimore with college expenses.

The charges arise from contributions made by several St. John vice presidents who fully expected that they would be reimbursed by Mr. St. John for the contributions at a later time. In fact, those vice presidents, Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros and II. Richard Williamson, were reimbursed for the contributions as a part of their year and bound. Since there was impulsible to evidence in establish that Mr. St. John knew that much across violence Maryland lane, sivil citations were fibel, instead of criminal charges.

As a part of the agreement, Mr. St. John agreed to disclose all of the contributions made by any of the St. John affiliated limited flability companies (LLCs). Eighteen of those LLCs were formed between May, 2005 and November, 2005 and there was nothing in the public record to associate them with St. John Properties. The address of St. John Properties was never used in any public record and certain internal documents at St. John referred to the bank scapsage for some 18 entities as the "estanciale" scapsage. In this case, ldr. St. John used these and other LLCs, as well as this parties, to pure various campaigns more than \$300,000 during just one elettion cycle. Those contributions were made to both Democrats and Republicans. However, the investigation by the State Prosecutor's Office determined that all of the contributions were within the amounts permitted by Maryland law.

The investigation originated as a result of a report published by Common Cause. In that report, Common Cause commented about unional nature of the contributions and the fact that the public documents shed no light about the real owners or even the real addresses of these LLCs.

The State Prosecutor, Robert A. Rohrbaugh, commented,

"Under the law in this State, Maryland citizens should have the opportunity to know who is contributing to what politician in order to judge the actions of their elected officials. While that total contributions in this case did not exceed the amounts paralited by Maryland law, the use of third parties at LLCs to disguise the true source of the contributions certainly violetes the spirit of Maryland's law, if not the letter of the law. Those contributors who cross the legal line, even unintentionally, will, at a minimum, face substantial fines."

Edward St. John is represented by William J. Murphy whose telephone number is 410-783-7009.

EXHIBIT B

STATE OF MARYLAND * IN THE

VS. * DISTRICT COURT OF

EDWARD ST. JOHN * MARYLAND FOR

ANNE ARUNDEL COUNTY

* CASE NUMBER:

Affidavit in Support of Civil Citation

- I, Shanna Hajdun, a Special Agent for the Office of the State Prosecutor, first being duly sworn, state that the following information is true and accurate based upon my investigation.
- 1. On or about May 11, 2006, six (6) Vice Presidents of St. John Properties, Inc.,

 Lawrence Maykrantz, Robert Becker, Jeffrey Gish. Stanley Meros, H. Richard Williamson and

 Gerard Wit wrote checks to "Friends of Martin O'Malley." Each check was for an amount

 between \$2,500 and \$3,500. Each check was given as a political contribution to "Friends of

 Martin O'Malley" at the request of Edward St. John and was made with the expectation that the

 amusest of the contribution would be minibused to there by fidward St. John through St. John

 Properties, Inc. In fact, Edward St. John, who is the Chief Executive Officer of St. John

 Properties, Inc., authorized and paid the reimbursement in February, 2007 as part of the year end

 bonus for each of the respective Vice Presidents.
- 2. On or about October 13, 2006 and November 28, 2006, five (5) Vice Presidents of St. John Properties, Inc, Lawrence Maykrantz, Robert Becker, Jeffrey Gish, Stanley Meros, and H. Richard Williamson wrote checks to the "Friends of Jim Smith" campaign. The contributions ranged between \$1,000 and \$2,000. Each check was given as a political contribution to Friends of Jim Smith" at the request of Edward St. John, and given with the expectation that the amount of the contribution would be reimbarsed to them by Edward St. John through St. John Properties.

Inc. As expected, Edward St. John, who is the Chief Executive Officer of St. John Properties. authorized and paid the reimbursement in February, 2007 as part of the year end bonus for each of the respective Vice Presidents.

- 3. Therefore, the total number of contributions made indirectly in the name of one of the Vice Presidents instead of Edward St. John to the two compaigns was eleven (11). The total amount gives was \$25,000.
- In addition, between approximately May, 2005 and November, 2005 Edward St. John and his employees formed eighteen (18) new limited liability companies. Internally, on the accounting records of St. John Properties, the membership interests in eighteen (18) existing limited liability companies were then transferred to the newly created entities. As examples, the membership interests in Bark River Joint Venture, LLC were transferred to Dominion Ventures, LLC and the membership interest in Garrison Investors I, LLC were transferred to Horse Mill. LLC. The old entities thus became solely-owned affiliates of the new entities. The list of these St. John controlled entities described herein is:

NEW ENTITY

a. Dominion Ventures, LLC b. Horse Mill, LLC; c. Howard Crossing, LLC; d. Perfectly Positive, LLC; e. Rolling Hills, LLC; f. Cherry Branch, LLC;

- g. McConnick Business, LLC:
- h. Stoney Asses, LLC; i. Ashlend Park, LLC;
- j. Brandywine Mendows, LLC;
- k. Frederick Business District, LLC:
- I. Waxpool, LLC:
- m. Halethorpe Joint Venture, LLC;
- n. Washington Business Enterprises, LLC; Monocacy Business Center, LLC
- o. Bachr Partners, LLC;

OLD ENRITY

Bark River Joint Venture, LLC Garrison Investors L LLC Columbia Center II, LLC Lisbon Plaza, LLC Columbia Center III, LLC Oak Creek, LLC LRB Investors, LLC Wankeshn investess, LLP Franklin Comosses Center, LLC Timonium Business Center, LLC Liberty Investors, LLC Loudour Corporate Center Vero Road Investors, LLC Meguon II, LLC

p. Beach investors, LLC;

q. Magothy investors, LLC;

r. Northern Technology, LLC;

Mountain Road Investors II, LLC Mountain Road Investors I, LLC Heat Business Center, LLC

5. As a part of the plan to conceal the ownership of the newly created LLCs (and thus conceal the source of the political contributions made by them), resident agent service providers such as tracep Services, Inc., in Pasadena were used to form the new entities. The articles of organization which were filed with the Maryland Department of Assessments and Taxation ("SDAT") by these resident agent companies made no mention that these LLCs were connected to Mr. St. John or St. John Properties. In fact, the listed "address of the principal office" or "address of the LLC in Maryland" for each of the newly created LLCs was the office of the incorporating company, and not the address of St. John Properties, Inc. which was the address used by the old St. John entities.

6. Witen the new LLCs were formed, new bank accounts were also established at various institutions, including BB&T, Mercantile and M&T, and the primary signers on the accounts were the Vice Presidents of St. John Proporties, including Stanley Maros, H. Rizhand Williamson, and Jeffrey Gish. While the signature cards maintained internally by the banks reflected the real address of the newly created entities as 2560 Lord Baltimore Drive, Baltimore, Maryland 21244, which is the main office of St. John Properties, the embossed addresses on the checks of the new entities, which were used to make political contributions, were the addresses of the resident agent companies which did the incorporating. For example, the check for Howard Crossroads, LLC listed the address of the company as 1519 York Road, Lutherville, Maryland 21093, which was actually the address of the Incorp Services, the incorporating company.

According to certain internal documents of St. John Properties, Inc., some of those new checking accounts were referred to as the "untraceable" accounts.

7. At the direction of Edward St. John, the newly created entities used these checks to make political contributions in late 2055 and early 2006, and the rotal amount of those contributions was approximately \$115,603. However, the accounting records maintained by \$1. John Properties reflect that, when the contributions made by each old entity was added to the contributions by each respective new entity, the combined amounts contributed by each pair of entities did not exceed any limitation for contributions to a single candidate or for all candidates during a four-year election cycle under applicable provisions of the Maryland Election Law statute. The total contributions made by all of the LLC and partnership entities affiliated with Edward St. John, and by employees of St. John Properties, Inc., totaled in excess of \$300,000 for the 2003-2006 election cycle.

I solemnly affirm under the penalties of perjury that the contents of the foregoing paper are true to the best of my knowledge, information, and belief.

6/12/08 Special Agent Shanna Hajdun **EXHIBIT C**

FEC FORM 3X	AND	PASEURS or Then An Auth			Ciffce Use	Only
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8. Covering Period 10 19 2006 through 11 27 2008						
I cardly that I have described this Report and to the best of my knowledge and belief it is true, correct and complete. Type or Print Name of Tressurer Robert Civistopher Recentful						
Rignesure of Treasurer Electronically Filed by Robert Christopher Rosenthal Date 12 06 2006 NOTE: Submission of false, expresses, or Indomplists Information step subject-the person eighing this Report to the penalties of 2 U.S.C 437g.						
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